# Asset Management: Industry Practices and Trends

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# 1 Canada's Asset Management Journey

## A brief historical review





## The journey started shortly after ...

The publication in the USA of the book: **America in Ruins: the Decaying Infrastructure** by Pat Choate and Susan Walter in 1981

In Canada, it was the 1985 Federation of Canadian Municipalities Report **Municipal Infrastructure in Canada:** *Physical Condition and Funding Adequacy* that triggered the debate about infrastructure sustainability



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## The past 20 years ... significant progress

Starting circa 1994, and continues to date: tripartite infrastructure funding programs

### Funding of InfraGuide (2000) – NRC + FCM

National Guide to Sustainable Municipal Infrastructure www.infraguide.ca



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Organization > Organization > Horizontal Initiative

### Infrastructure Canada Program

### **Plans, Spending and Results**

- <u>2010-2011</u>
- <u>2009-2010</u>
- 2008-2009
- <u>2007-2008</u>

Name of lead department: Infrastructure Canada

**Lead Department Program Activity:** Not applicable. Funds are transferred to Federal Delivery Partners.

Start Date: 2000-01

End Date: 2010-11

Total Federal Funding Allocation (from start date to end date): \$2.05 Billion<sup>[4]</sup>

Description of the Horizontal Initiative (including funding agreement):

The Infrastructure Canada Program is a contribution program introduced in 2000 for local municipal infrastructure projects. The Government of Canada matches the provincial/territorial governments' contributions, providing up to one-third of the cost of each municipal infrastructure project. It is a \$2.05 billion program in effect until 2010-11. The fund sunsetted on March 31, 2011 and all projects are now complete across the country. All the funding has been committed and effectively spent.



## More Happening in the 2000's

The future of Canada's infrastructure is ever more present on the radar of all levels of government and associations

The "infrastructure deficit" number continues to grow

A new Federal Department created: Infrastructure Canada



A Guide to Sustainable Asset Management for Canadian Municipalities

> Prepared for the Federation of Canadian Municipalities

> > September 2002

R.V. Anderson





## Where do we go then?

### The 2003 CSCE CIS technology roadmap

## An Invitation to Action

### The Message from the Chair



Reg Andres, PEng Chair of the CIS-TRM Expert Panel and Vice-President of R.V. Anderson Associates Limited

Public health, environmental protection and economic pa vibrant Canadian communities, the building blocks of a succ communities relies on a healthy and durable infrastructure the associated with fresh water, waste water and transportation.

But the existing infrastructure systems, on which these se time when many communities are growing. These system their history and are challenging Canada's civil infrastruc unprecedented levels of decision-making, intervention and i

Canada's CIS represents a \$25 billion annual industry. The components and stakeholders present a significant challenge







https://engineerscanada.ca/public-policy/national-round-table-onsustainable-infrastructure



Published by

namwg-gntga

## Meanwhile ...

55 best practices and a network

of 350 volunteers later ...



... but, where the engineers left, the accountants picked up

National Asset Management Working Group (NAMWG)



PSAB 3150 For Saskatchewan Municipalities

Tangible Capital Assets Reference Manual

November, 2008

This Manual has been developed in partnership between the Saskatchewan Urban Municipalities Association, Saskatchewan Association of Rural Municipalities, New North and Ministry of Municipal Affairs.

The Manual has been made available as a result of financial support provided by the federal government and the provincial government under the Municipal Rural Infrastructure Fund (MRIF) project.



## Asset Accounting versus Asset Management

### TCA Reporting (PS 3150)

- Inventory
- Condition Assessment
- Residual Life Prediction
- Valuation (historical)

#### Asset Management

- Inventory
- Condition Assessment
- Residual Life Prediction
- Valuation (replacement)
- Intervention Plans (prioritization)
- Infrastructure Needs:
  - Future demand
  - Levels of Service
  - Regulatory requirements
- Risk Management Plans
- Investment Plans (Short, Medium and Long Term)





Financial reporting

## The US, UK and AU have an Infrastructure Report Card ...

## What about us?

2012 – First Canadian Infrastructure Report Card – CCA, CSCE, CPWA and FCM sponsors

CANADIAN

Highlights

INFRASTRUCTURE

**REPORT CARD 2012** 

### 2016 – Expanded range of assets considered



### Informing the Future





# Awareness about infrastructure needs and benefits on the rise

Canada West Foundation – February 2013 report on linkages between investing in infrastructure

and productivity



Canada's governments should not hesitate to maintain a high level of investment in infrastructure. Sustained and strategic investment in public infrastructure is essential to Canada's long-term economic growth and is critical to the quality of life enjoyed by Canadians.



## The AM Planning Incentive in the Federal Gas Tax Program



Union of BC Municipalities

### Renewed Gas Tax Agreement

The <u>Administrative Agreement on the Federal Gas Tax Fund in British Columbia</u> (Agreement or GTA) took effect on April 1, 2014. The tripartite Agreement between Canada-British Columbia-UBCM replaced the 2005-2014 Agreement and provides the administrative framework for the delivery of federal Gas Tax funding to local governments and other recipients in British Columbia over ten years (2014-2024).

Different requirements in other Provincial/Territorial agreements – focus on improving the AM state-of-practice



## Are we there yet?

PSAB's PS3150 TCA reporting requirements are becoming part of the routine business processes of an increasing number of municipalities

The spirits of InfraGuide and NAMWG live on through regional and national initiatives:





# Brief International Perspective: are we really late starters?

- 1984-7 South Australian public sector 'True cost of services' and 'Cost and timing of asset replacement' reports (Dr. Penny Burns) resulting in a first, brief, government task force on Asset Management.
- 1993 First NSW Public Sector '**Total Asset Management Manual**'
- 1995 New Zealand Asset Management Support group (NAMS) established
- 2002 NAMS (AU, NZ) International Infrastructure Management Manual published



# 2 Paradigm Shift

Managing assets to asset management ... to managing the service





Asset Management

> Managing Assets in the context of Asset Management

Managing Assets (things you do to assets) can be done with or without a structured organizational strategy and context. An organization gains more value from Managing Assets within a context of organizational purpose and strategy that steers this activity (and becomes Asset Management).

Asset Management has a broader focus than Managing Assets, encompassing many organizational levels and applying to all functions or departments. The terms and concepts are explained in ISO 55000 'Asset Management', which shows how the application of broader Asset Management approaches can help you extract most value for stakeholders.



| Managing Assets                                                                                                                                                           | Asset Management                                                                                                                                                                                                                                                                                                                        |  |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| <ul> <li>Your colleagues are focused on:</li> <li>Asset data, location and condition assessment</li> <li>Current KPIs</li> <li>Department budget</li> </ul>               | <ul> <li>Your colleagues are focused on:</li> <li>Information supported decisions (strategic context and related to customer needs)</li> <li>Strategies to select and exploit assets over their lifecycles to support business aims</li> <li>Collaboration across departments to optimise resources allocated and activities</li> </ul> |  |
| <ul> <li>Your stakeholders are focused on:</li> <li>Costs</li> <li>Current performance</li> <li>Response to failures / maintaining function</li> </ul>                    | <ul> <li>Your stakeholders are focused on:</li> <li>Triple bottom line and value</li> <li>Clarity of purpose of the organization</li> <li>Focus on impact of activities on organization's objectives</li> </ul>                                                                                                                         |  |
| <ul> <li>Your top management is focused on:</li> <li>Short term gain / loss</li> <li>Departmental / individual performance</li> <li>Savings, especially OPEX</li> </ul>   | <ul> <li>Your top management is focused on:</li> <li>Long term value for the organization</li> <li>Developing competence and capability across workforce</li> <li>Business risks understood and mitigated</li> </ul>                                                                                                                    |  |
| <ul> <li>Your suppliers are focused on:</li> <li>Short term contracts and performance</li> <li>Service level agreements are focused on contract specifications</li> </ul> | <ul> <li>Your suppliers are focused on:</li> <li>Long term contracts and/or partnering relationships in support of client value and objectives</li> <li>Understanding client strategy and needs in 5-10 years</li> </ul>                                                                                                                |  |



Asset Management

> Managing Assets in the context of Asset Management



### Old Paradigm – Asset Focus

AM is a technical exercise that relies on engineering

AM requires a software program

Each department manages their assets and propose their budgets accordingly (i.e. buildings, roads, fleet etc. are all managed in silos) New Paradigm: Service Focus

AM is a strategic exercise that relies on engineers, but also requires strategic management, planning and financial professionals.

AM is not about the software, it is about the process of making decisions and software, GIS and/or spreadsheets might support that process, but it is not about "buying a tool"

Organizations manage their assets collectively and prioritize budgets accordingly (i.e. buildings, roads, fleet, etc. are all looked at together and prioritized in an integrated manner)

AM is a reactive response.

AM is proactive process that considers life-cycle costs and risks.



## Asset Management ... What?

### Do the RIGHT THING .... To the RIGHT ASSET .... .... At the RIGHT TIME.

Resources Services Value Sustainability Protect investments





# Results Citizens Value - Costs = Value Surplus





## Lean – Eliminates Waste

 Waste is any activity that consumes time, space or resources but does not add value to the product or service from the perspective of the customer.

Methodology



### Fredericten

## **LEAN & AM Interconnected**

✓ Customer Focused
 ✓ Fact & Evidence Based
 ✓ Manage Resources
 ✓ Optimize Resources
 ✓ Match Resources to Demand
 ✓ Meet Customer Needs – Service Delivery
 ✓ Creates Capacity & Savings & Improves Service

✓Key to Sustainability and Resiliency

"Spending the Right Money on the Right Resources at the Right Time" Fredericter

### How it All Connects





**3** Need for Climate Change Risks Mitigation and Adaptation

What's happening? Where? When? Why do we need to adapt?



# Infrastructure Vulnerability to Climate Changes

From planning, design, financing, operating and maintaining





## **Catastrophic insured losses – Canada**



Source: Insurance Bureau of Canada Facts Book, PCS, CatIQ, Swiss Re, Munich Re & Deloitte Values in 2016 \$ CAD

Environmental

Commissioner

of Ontario

# 4 Policy and Regulations Trends

Environmental Assessments Financial reports Infrastructure Funding Programs Design Guidelines



## Example: Ontario

### **Considering the Effects of Climate on a Project**

A number of environmental assessment principles are key to successful planning and approval under the Environmental Assessment Act. These principles form the foundation for the overall guidance of an environmental assessment process and provide direction when challenges present themselves.

One principle is that an environmental assessment consider all aspects of the environment including the interrelationships between various components of the environment. Environmental assessments typically evaluate a proposed project in terms of the effect that the project could have on the environment. Climate change requires that environmental assessments also consider the effects that the environment could have on the project. The purpose of the latter consideration from an environmental perspective is to identify any environmental effects which could be exacerbated by climate change leading to greater risk to the surrounding environment.

In applying this principle, a proponent should attempt to demonstrate how the effects of climate on a project can be incorporated into its environmental assessment, as the proposed project could be affected by changing climatic conditions.

Guide

### Consideration of Climate Change in Environmental Assessment in Ontario

Legislative Authority: Environmental Assessment Act, RSO 1990, chapter E.18





Canadian securities regulators to review climate change public disclosures

### Declaration of Institutional Investors on Climate-Related Financial Risks

A call from the financial services industry for more disclosure to better manage the impact of climate change Document signed by 30 institutions representing approximately CAD \$1.2 trillion in assets under management with support in principle from 13 organizations



The Canadian Securities Administrators staff will consult investors and com important information and report its findings upon completing the review. GOD4ATHER/GETTY IMAGES/ISTOCKPHOTO

TORONTO THE CANADIAN PRESS MARCH 21, 2017

The regulators of Canada's stock markets are taking a fr traded companies disclose the risks and financial effects change. MONTREAL, Oct. 26, 2017 /CNW Telbec/ - Thirty Canadian and international financial institutions and pension funds representing approximately CAD \$1.2 trillion of assets under management today issued a joint *Declaration of Institutional Investors on Climate-Related Financial Risks*, calling on publicly traded companies in Canada to commit to enhanced disclosure on their exposure to climate change risks, and the measures they are taking to manage them. The Declaration is supported in principle by 13 organizations.



### Table 8 – Climate change adaptation and resilience assessment table

#### **Question 1**

Have you considered vulnerabilities associated with climate change and extreme weather events in your Proposal?

If **yes**, was a specific methodology applied? (One example of a specific methodology is the <u>Public Infrastructure Engineering Vulnerability Committee's (PIEVC) Engineering Protocol</u>).

If no, how did you determine that these risks did not warrant consideration?

#### **Question 2**

What sources of information were consulted (e.g., climate projections, experts, research/publications) and why? Please explain.

### **Question 3**

Describe the extreme weather events and/or changes in climate variables that pose key risks to the project, and identify the associated vulnerabilities. What aspects of the proposed project were deemed to be most at risk from climate change and extreme weather events over the expected design life?

## Transport Canada National Trade Corridors Fund



|                                            | Technical Circular T-06/15<br>Date: June 22, 2015<br>(Revised August 11, 2016) |  |
|--------------------------------------------|--------------------------------------------------------------------------------|--|
| Executive Directors                        | Ministry Traffic & Highway Safety Engineers                                    |  |
| Regional Directors                         | Ministry Environmental Engineers                                               |  |
| Directors of Engineering Services          | Ministry Electrical Engineers                                                  |  |
| District Managers, Transportation          | Operations, Planning & Major Projects                                          |  |
| Ministry Structural Engineers              | BCMoTI Maintenance Contractors                                                 |  |
| Ministry Geotechnical Engineers            | BCMoTI Design Consultants                                                      |  |
| Ministry Highway Design & Survey Engineers | Field Services Branch                                                          |  |

Subject: Climate Change and Extreme Weather Event Preparedness and Resilience in Engineering Infrastructure Design

The BC Ministry of Transportation and Infrastructure is requiring engineering design work to evaluate and consider vulnerability associated with future climate change and extreme weather events and to include appropriate adaptation measures when feasible, for the design life of infrastructure. Vulnerability assessment methodologies, practice guidance, as well as engineering project examples, can be obtained from other agencies such as professional associations. Climate information can be obtained from climate resource providers.

resource providers.

This directive applies to all new projects, as well as rehabilitation and maintenance projects. In so doing, the Ministry will continue to provide a provincial transportation system that is resilient, reliable and efficient regardless of unfolding climate change and extreme weather events.



### DEVELOPING CLIMATE CHANGE-RESILIENT DESIGNS FOR HIGHWAY INFRASTRUCTURE IN BRITISH COLUMBIA (INTERIM)

#### APEGBC PROFESSIONAL PRACTICE GUIDELINES

#### V1.0

These interim guidelines apply only to highway infrastructure owned by the BC Ministry of Transportation and Infrastructure (BCMoTI). After a period of one year, it is expected these guidelines will be reviewed based on the experience gained in their application, and revised as appropriate.

PREFACE

These APEGBC Professional Practice Guidelines address the consideration of climate change and extreme weather event factors in the designs for BCMoTI highway infrastructure in British Columbia in order to promote climate resilience. The guidelines have been developed with support and partial funding from BCMoTI. Subject to Section 1.5 on the applicability of these guidelines, they identify the standard of practice to be followed when carrying out climate change–*resilient design* of highway infrastructure under the authority of BCMoTI, to promote functionality and reliability of provincial highway assets in BC.





# 5 Vulnerability and Risk Assessment

Homś

What is the tool? Who has used it? Are there others?







## **Engineers Canada Initiatives**



- PIEVC Protocol (since 2008)
- Education course syllabus (2013)
- Training: more than 50 workshops across
   Canada since 2008
- Model Guideline: Principles of CC Adaptation for Professional Engineers (2014)
- Infrastructure Resiliency Professional (IRP)
   Certification (Since June 2016)



# PIEVC Protocol: A Risk Screening Tool

- Five step evaluation process
- A tool derived from standard risk management methodologies
- Intended for use by qualified engineering professionals
- Requires contributions from those with pertinent local knowledge and experience
- Focused on the principles of vulnerability and resiliency





## Not a Theoretical Tool: Applied to 45+ Cases and Growing



- Water resources systems
- Storm & wastewater systems
- Roads & bridges
- Buildings (ICI, Universities, Hospital, Residential)
- Transportation infrastructure (rail, airports)
- Energy Infrastructure



And internationally:

- Costa Rica and Honduras
- Vietnam, Brazil and the Nile Basin to come



# 6 From an Asset Management Lens

The service The lifecycle Managing risks





| TCA Reporting<br>(PS 3150)              | Asset Management            | Risk Management          |
|-----------------------------------------|-----------------------------|--------------------------|
| Inventory                               | Inventory                   | Inventory                |
| Condition Assessment                    | Condition Assessment        | Condition Assessment     |
| (Physical Condition)                    | (Physical Condition,        | (Physical Condition,     |
|                                         | Capacity, Functionality)    | Capacity, Functionality) |
| Residual Life Prediction                | Residual Life Prediction    | Residual Life Prediction |
| Valuation (Historical)                  | Valuation (Replacement)     | Valuation (Replacement)  |
|                                         | Analysis:                   | Analysis:                |
|                                         | Needs: Capacity, Physical   | Threats                  |
|                                         | Condition, O&M              | Exposure                 |
|                                         |                             | Vulnerability            |
|                                         |                             |                          |
|                                         | Cost-Benefit                | – Risks                  |
|                                         | Life-cycle Management Plans |                          |
|                                         | Additions and Upgrades      |                          |
|                                         | Replacement and             |                          |
|                                         | Refurbishment               |                          |
|                                         | Operations and              |                          |
|                                         | Maintenance                 |                          |
| ↓ I I I I I I I I I I I I I I I I I I I | Risk Management             | <b>↓</b>                 |
| TCA Report                              | Investment Plan (Capital,   | — Risk Management plan   |
| _                                       | O&M)                        |                          |
|                                         | Monitor, Report, Revise     | Monitor, Report, Revise  |



# From Condition to Risk Indicators



**Performance:** Capacity, **Condition & Functionality** Risk Analysis Risk Management Plan **Key Performance and** 

**Risk Indicators** 

• Functionality during and after an event

• Event-infrastructure interactions

 Mitigate impacts; risk treatment

Key Risk Indicators: forward
 looking - warning flags



## Example: HVAC system



## **Future Climate**



Likelyhood/probability of climate event occuring



# 7 In Conclusion

# Business/Community Resilience

To

Achieve

# Service Resilience

### To Ensure

# Asset Resilience



## Questions and Discussion



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